

# Supportive Housing 2.0 Statewide Update

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**BE D·B·H·D·D**

Georgia Department of Behavioral Health & Developmental Disabilities

**Office of Supportive Housing**  
Maxwell Ruppensburg, Director, MPA  
Letitia Robinson, Assistant Director



# Agenda

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- Welcome
- Supportive Housing 2.0 FY2021 Annual Report
  - Activities, Outcomes, and Data
- Housing Support Program Overview
- Housing First Principles Overview
  - Dr. Sam Tsemberis, Pathways Housing First Institute
- Next Steps

# DBHDD Regional Field Office SH Team Members

- **Region 1**

- Dr. Hetal Patel, Regional Service Administrator
- Scarlett Freelin, Housing Transition Coordinator

- **Region 2**

- Dawn Peel, Regional Service Administrator
- April Edwards, Housing Transition Coordinator

- **Region 3**

- Gwen Craddieth, Regional Service Administrator
- Venessa Bullard-Carr, Housing Transition Coordinator
- Troy McQueen, Program Analyst Coordinator
- Cherealla Santamaria, GHVP Housing Specialist

- **Region 4**

- Jennifer Dunn, Regional Service Administrator
- Aiyanna Hagger, Housing Transition Coordinator

- **Region 5**

- José Lopez, Regional Service Administrator
- Jeannette Bacon, Housing Transition Coordinator

- **Region 6**

- Ann Riley, Regional Service Administrator
- Sam Page, Housing Transition Coordinator

# Office of Supportive Housing Team

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- Camille Rowe, GHVP Program Manager
- Jennifer McIntosh, GHVP Support Specialist
- Bridgette Hamilton, GHVP Support Specialist
- Brett Seay, GHVP Fidelity Monitor Specialist
- Ramesh Puttamareddy, Data Analyst
- Letitia Robinson, Assistant Director
- Maxwell Ruppensburg, Director

# Hiring for GHVP Program Manager

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- Manages the day-to-day operations of the GHVP Program
- Organized, customer-service oriented, self-initiating individual
- Oversees two program support positions
- Fully remote position
- Flexible scheduling
  
- Position currently available for application on Georgia Careers:
  - Search “GHVP” on [www.Careers.Georgia.gov](http://www.Careers.Georgia.gov)

# DBHDD Office of Supportive Housing

- **Georgia Housing Voucher Program (GHVP)**
  - Fully state funded
  - Permanent supportive housing, tenant-based rental voucher
  - Serving individuals experiencing homelessness who have severe and persistent mental illness (SPMI) and meet one of the following criteria:
    - Chronically homeless or in a DBHDD residential program
    - Currently in a DBHDD State Hospital,
    - Frequent ER visits or psychiatric hospitalizations, or
    - Recent release from jail/prison
- **Projects for Assistance in Transition from Homelessness (PATH)**
  - Ten homeless outreach PATH Team grantees around the state
  - Serving individuals experiencing homelessness with behavioral health needs
  - SAMHSA program

# Supportive Housing 2.0 Strategic Transformation Mission, Vision, and Goals

# What is Permanent Supportive Housing (PSH)?



**Housing  
Financial  
Assistance**

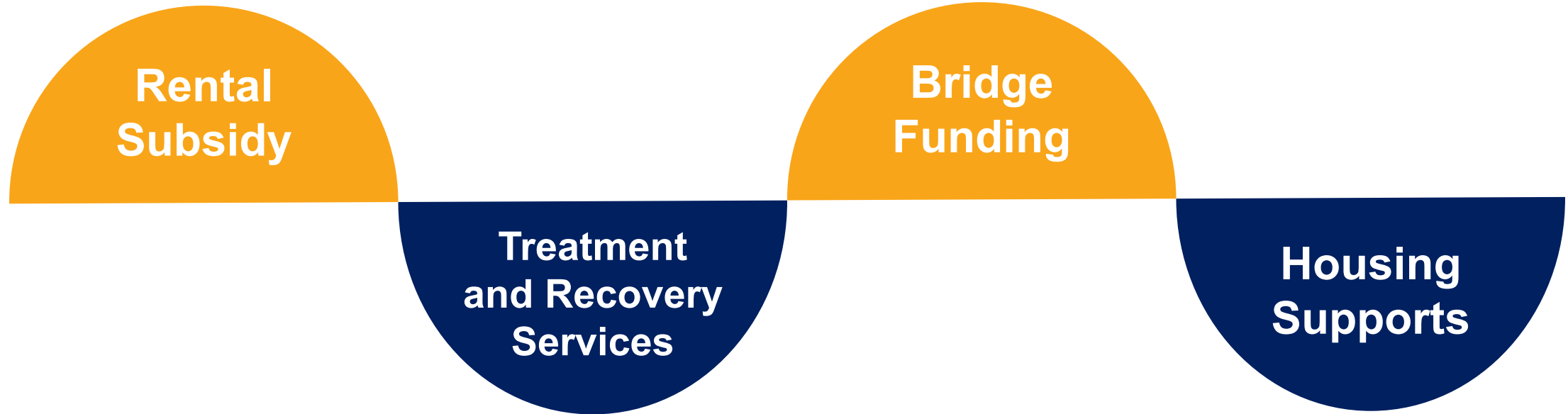
**Community-  
Based BH  
Services**

**Permanent  
Supportive  
Housing**



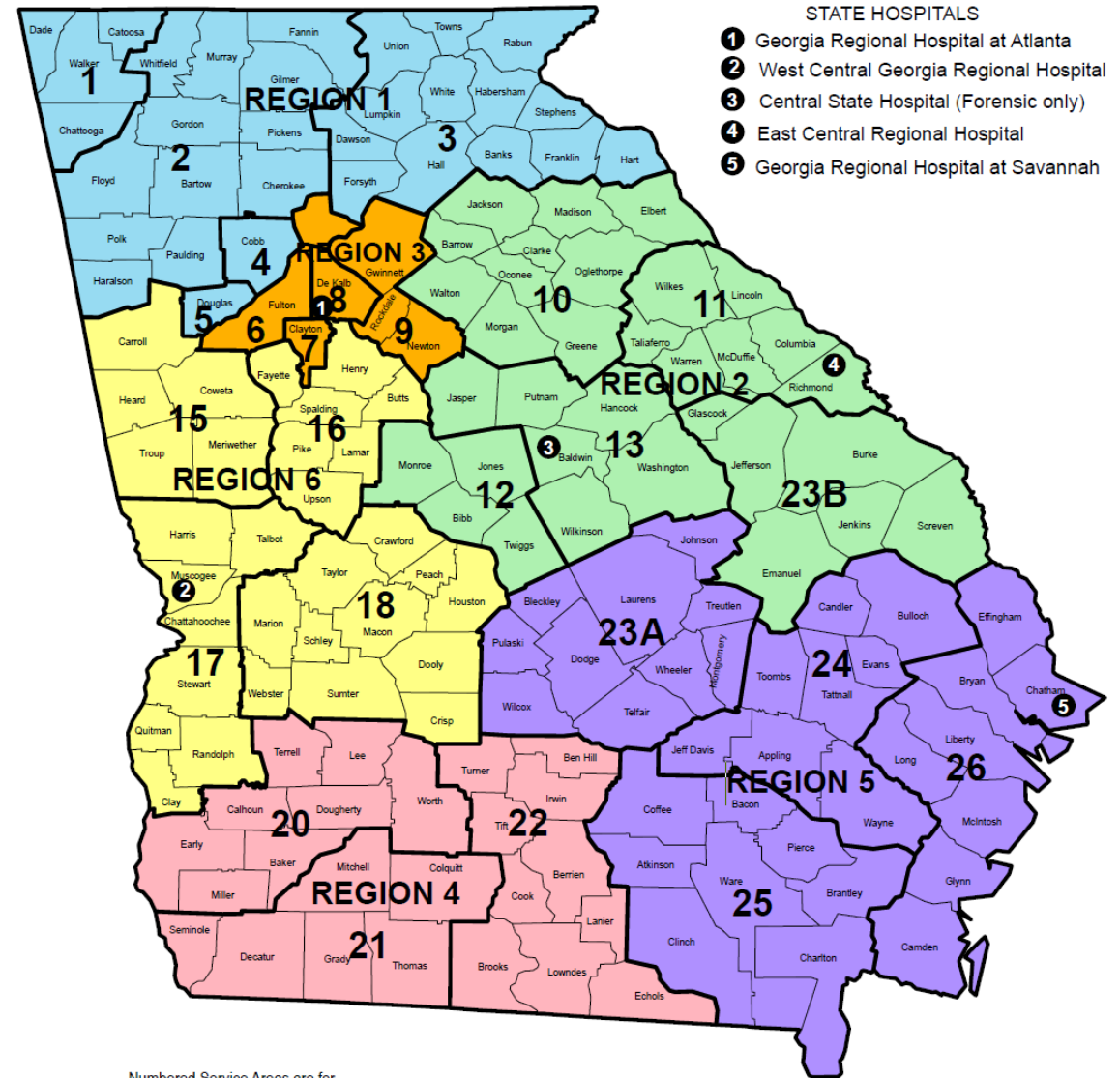
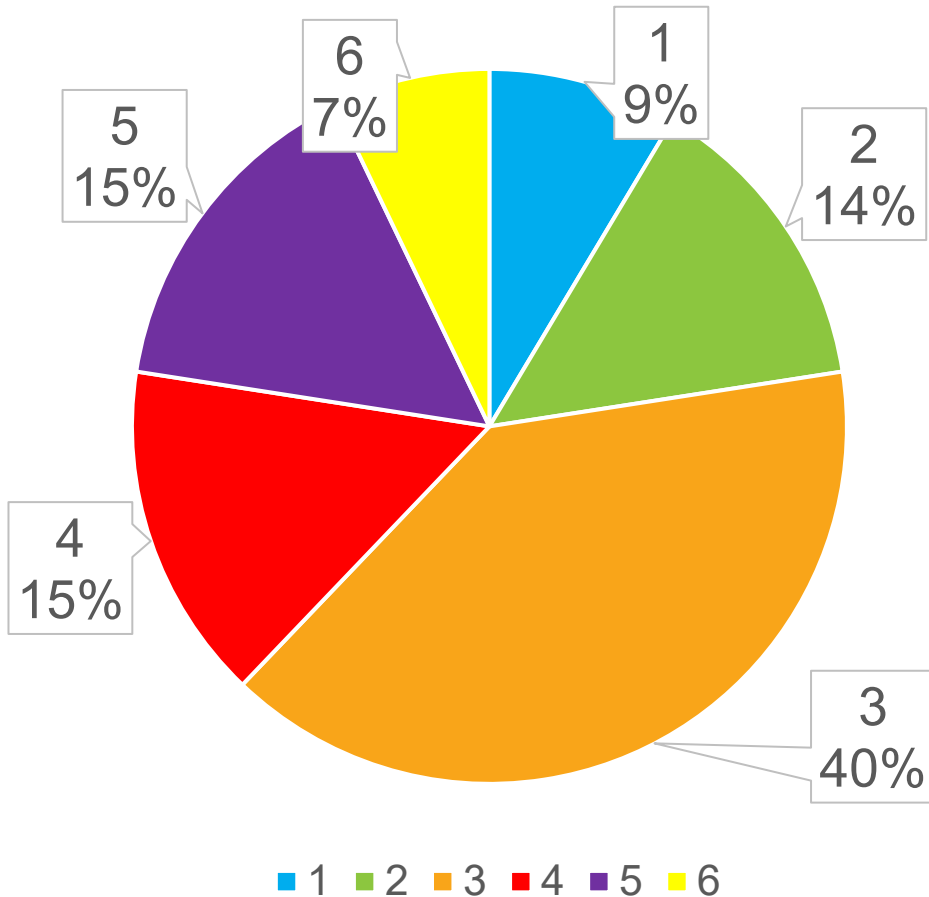
# What does DBHDD PSH look like?

## Georgia Housing Voucher Program (GHVP)



# How many participants and where?

Current GHVP participants: **1814**  
 (as of September '21)



# GHVP/OSH Mission Statement

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**“House, support, and sustain individuals in order to prevent and end homelessness and promote independence and long-term recovery, in collaboration with our network of partners, efficiently and effectively.”**

# Supportive Housing Vision Statement

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**TRANSFORM** the Georgia Housing Voucher Program into a leading model of Permanent Supportive Housing.

**DELIVER** collaborative, sustainable, and long-term outcomes at the individual and system level.

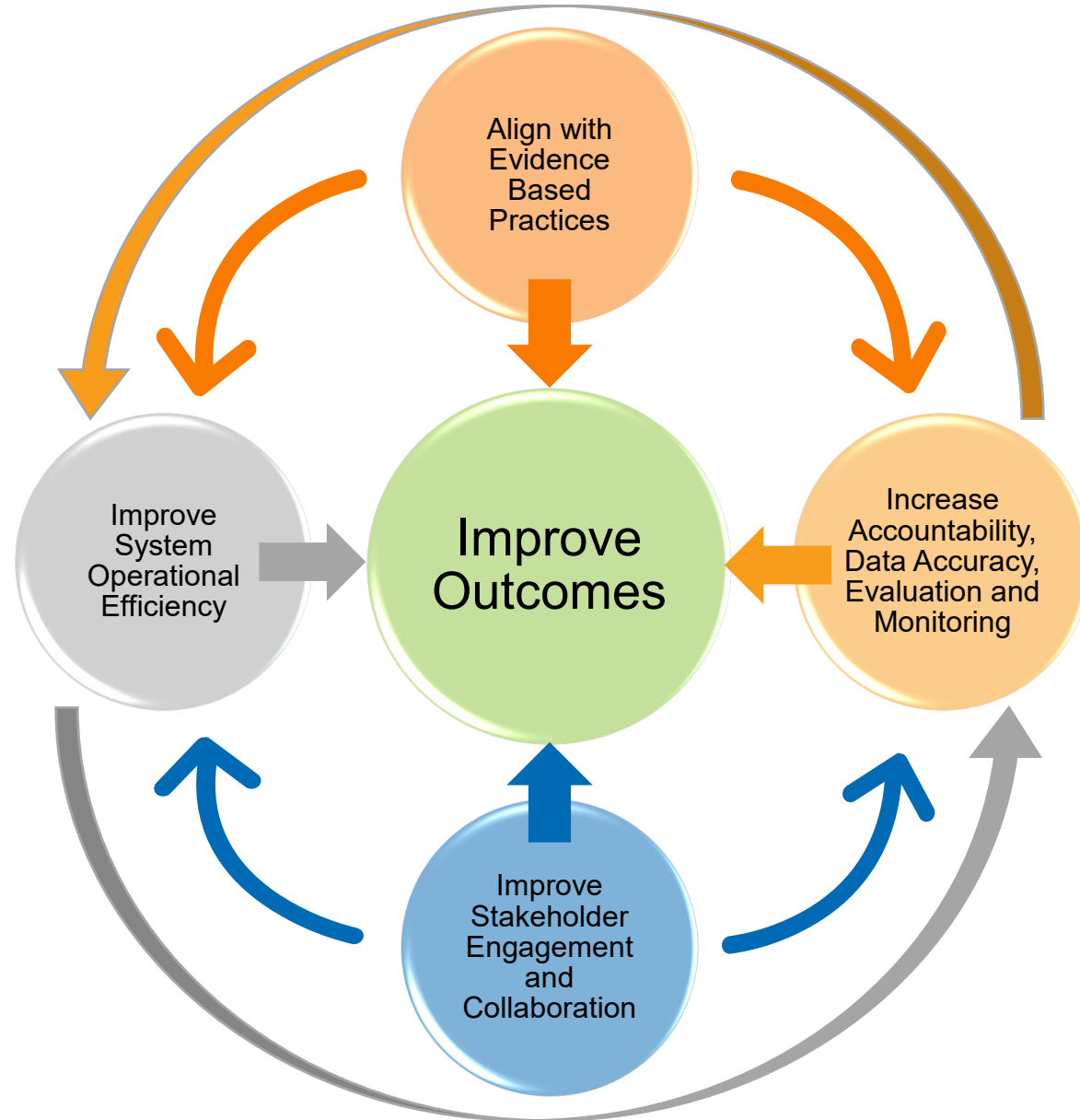
**LEAD** toward the reduction and ultimate end of chronic homelessness among DBHDD's target population in Georgia, as well as contribute to the end of homelessness throughout the state.

# SH 2.0 Values

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- Outcome Oriented
- Person Centered
- Data Informed
- Silo-Breaking and Collaboration
- Continuous Quality Improvement
- Communication and Transparency
- Accountability and Reliability
- Compassion and Respect
- Harm Reduction
- Inclusion and Representation
- Flexibility
- Customer Service
- Efficiency
- Trauma-Informed

# Supportive Housing 2.0 Goals



# Supportive Housing System Phases

## 1. Outreach

- Individual is connected to a provider or presents for intake.
- Individual is identified at DBHDD Hospital.
- Individual receives outreach in correctional facility.
- PATH outreach occurs.

## 2. Assessment

- Determination of eligibility.
- Completion of NSH survey.
- If not eligible, individual is referred to other resources.

## 3. Application

- Completion of referral process for GHVP.
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- Results in FO review of referral and issuance of voucher if appropriate.

## 4. Housing Search

- Housing search supported by provider begins.
- Individual exercises choice.
- Unit must accept vouchers and meet standards.

## 5. Leasing

- Lease signing and final paperwork gathered.
- Inspection scheduled and conducted prior to move-in.
- Furnishing and utility startup via Bridge Funding.
- Landlord enrollment.

## 6. Stability

- Individual receives ongoing housing support services.
- Optional treatment services.
- Program fidelity monitoring and evaluation.

# SH 2.0 Goal Area Updates

## Goal 1: Adopt Evidence-Based Practices



# Goal Area 1: Evidence Based Practices

- Housing Support Program
- Fidelity Monitoring Program
- Training and Support
  - Housing First Training Program w/ Pathways Institute
  - Recovery Oriented Systems of Care (ROSC) training
  - PATH training and TA
- Made significant policy changes
  - Adopting City of Atlanta's PHA payment standards (R3)
  - Bridge funding temporary shelter
  - Eviction Prevention / Landlord Risk Mitigation

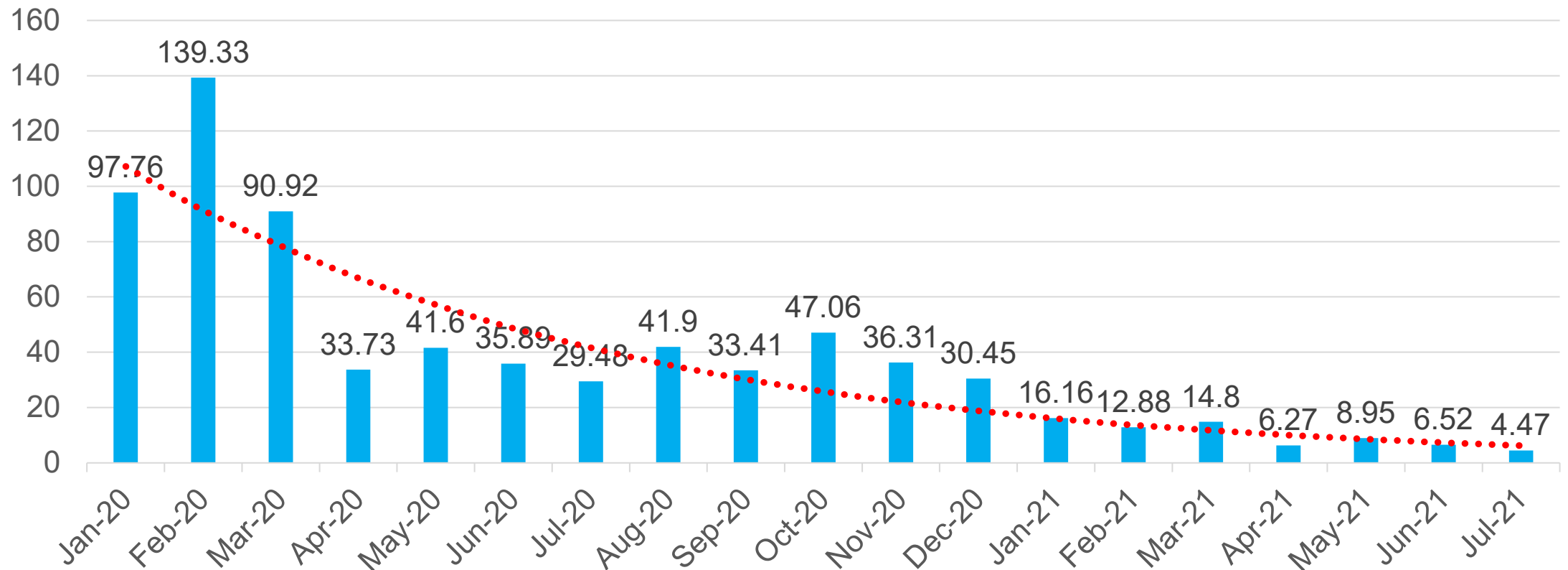
# Policy Changes

- **Challenge:** Unified Referral Process presents long timeline to get to housing resources
  - **Response:** GHVP changed to “resource of *first* resort” with requirement for future transition to an alternate housing resource, if/when available/appropriate.
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- **Challenge:** Hard to house individuals cannot secure housing
  - **Response:** Master Leasing allows a provider agency to sublet to individuals
- 
- **Challenge:** Landlords perceive damage risks; evictions do occur
  - **Response:** Creation of “Landlord Risk Mitigation Program,” aka Bridge Funding Eviction Prevention, to cover damages or cost of moving
- 
- **Challenge:** Limited payment standard nuance in high population density areas
  - **Response:** Adopted Small Area Fair Market Rents, Atlanta HA rates, updating payment standards

# Average Time for Referral Completion

The time between when a referral is submitted by a provider and when they are connected to a program. ***From more than 12 weeks to almost 1 week – that’s more than 90% faster and over 12x as fast***

Until Referral Completion



# Goal Area 2: Data, Accountability, Evaluation and Monitoring

# GHVP Fidelity Monitoring Program Update

- **Purpose:**

- Implement a fidelity monitoring program to ensure alignment with evidence-based practices across state among all GHVP providers.

- **Progress:**

- Tool finalized following provider feedback sessions.
- GHVP Monitor Specialist role created and filled (Brett Seay).
- Completed Fidelity Monitoring pilot with 6 providers.

- **Planned:**

- Developing training modules for provider network.
- Statewide rollout to all providers in 2022, to include training.

# Fidelity Monitoring Phases

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## Goal Area 2: Evaluation and Monitoring

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- Ensure certified housing inspections for all GHVP housing.
- Results Oriented Performance Evaluation (ROPE) process.
- Performance Analysis Reporting System (PARS) tracking KPIs.
- Developed new pre-screening protocol for DBHDD hospitals.
- Tracking responsiveness data within customer service platform.

# ROPE and PARS Data Tracking/Reporting Phases

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# Goal Area 3: System Operational Efficiency

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- GHVP has more permanent support than ever before.
- Two additional Medicaid Eligibility Specialists positions created to work only with GHVP participants.
- Development of online portal for entire GHVP experience
  - Digitization of ~30 forms, 400+ fields to streamline process
- Centralization of communication channels to online platform and creation of online help center with program resources:
  - <http://GHVP.Zendesk.com>
  - So far in 2021, 2600+ tickets have been submitted to ZenDesk
  - Median first resolution time in 2021 is under 36 hours

# Digital Portal System Phases

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# Supportive Housing Help Center: [GHVP.Zendesk.com](https://GHVP.Zendesk.com)



[Submit a request](#) [Sign in](#)

Search

## COVID-19

COVID-related policy changes and guidance.

## GHVP Providers

FAQs and guidance for GHVP provider agencies.

## Landlord/Property Owner

FAQs for GHVP landlords.

## General Information

About the Georgia Housing Voucher Program

## PATH Teams

Information and resources for the 10 PATH Teams around the state.

# Goal Area 4: Stakeholder Engagement + Collaboration

# Goal Area 4: Engagement and Collaboration

- Established referral pathway to GHVP for individuals in Atlanta Continuum of Care
- Partnering with jail re-entry collaboratives in three largest counties, others around the state
  - Fulton, Gwinnett, DeKalb, Chatham, Clayton, Muscogee
- OSH serving on a DOC/DCS workgroup for “hard to house” individuals
- Partnership with ARCHI and Atlanta regional hospital systems to improve BH connections for individuals cycling through hospitals
- Co-leading effort to develop housing triage tool to align DBHDD behavioral health system and CoC homeless service systems
- Landlord Risk Mitigation Program / Eviction Prevention program
- OSH serving on Atlanta and Balance of State CoC boards
- ASO engaged in landlord ACH signup campaign, we’ve reached 80% enrollment

# MHBG Supplemental Fund Initiatives (a snapshot)

- \$572K: Pre-Trial Diversion and Jail In-Reach Case Managers w/ 12 providers (AMH)
- \$1.4M: County Jail Re-entry collaboratives targeting SMI individuals
  - Chatham County (R5) with a CSB using team approach
  - Muscogee County (R6)
  - Gwinnett County Re-Entry Intervention Project (GRIP) (R3)
  - Douglas County (R1)
  - Community TBD (team approach model)
- \$3.9M: Atlanta Continuum of Care and Policing Alternatives and Diversion Initiative
  - Leverages over \$7.5M in local government and local federal relief funds
    - 143 Atlanta Housing vouchers (\$5.4M) and services (\$2+M) dollars
  - Street Engagement Teams using high-touch approach on local “familiar faces”
  - Hotel Teams supporting temporary stability while transitioning to permanent housing
  - Housing Support Teams to provide ongoing supports for 3 years
- \$157K: Partnership with Georgia Justice Project (R3)
- \$122K: Partnership with Trans Housing Coalition (R3)

# PATH Program-Specific Initiatives

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- Agencies to participate in Housing First and ROSC training.
- PATH contracts transitioned to reimbursement in FY 2021.
- PATH agencies have undergone DBHDD internal auditing.
- Successful SAMHSA virtual site visit in FY 2021.
- Pursuing competitive application process for PATH in FY23.
- Funded hardship pay and staff retention incentives.
- All agencies receiving ongoing technical assistance and training.
- Increasing efforts to advertise PATH program and its role.



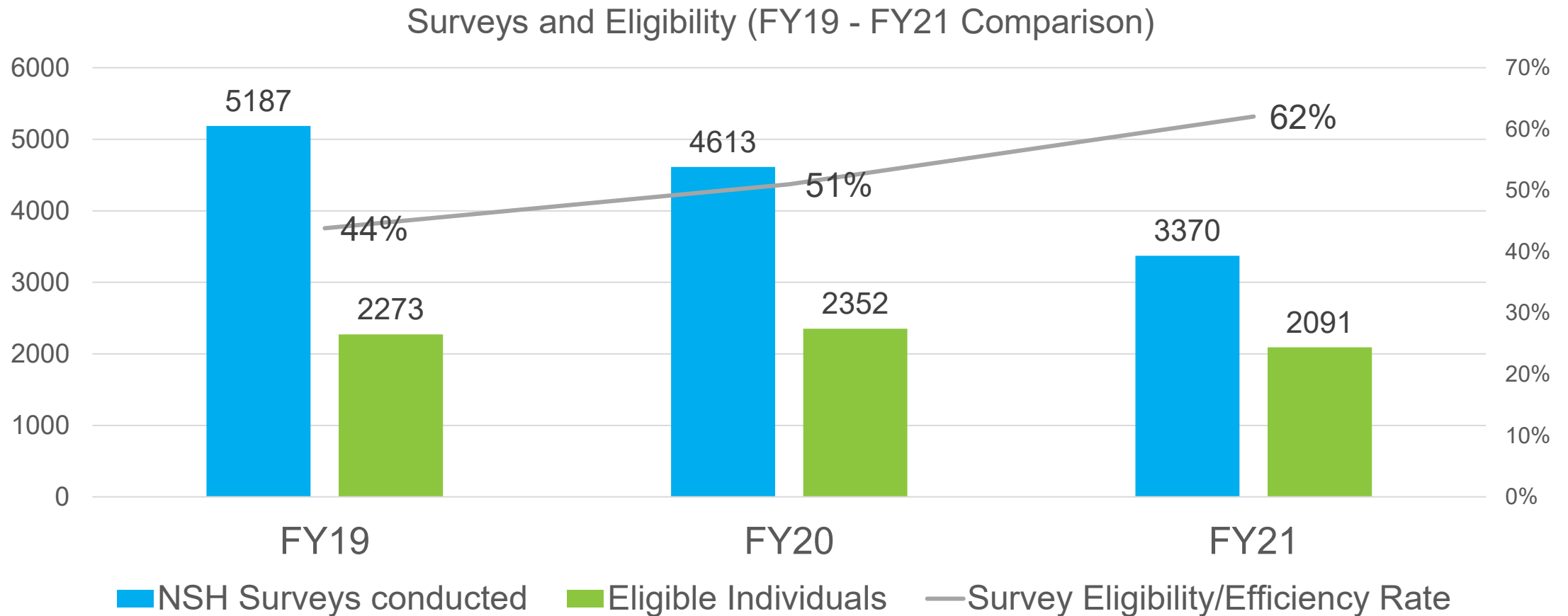
# Supportive Housing FY21 Data and FY19-FY21 Comparison

# PATH Program Outreach and Enrollment Data

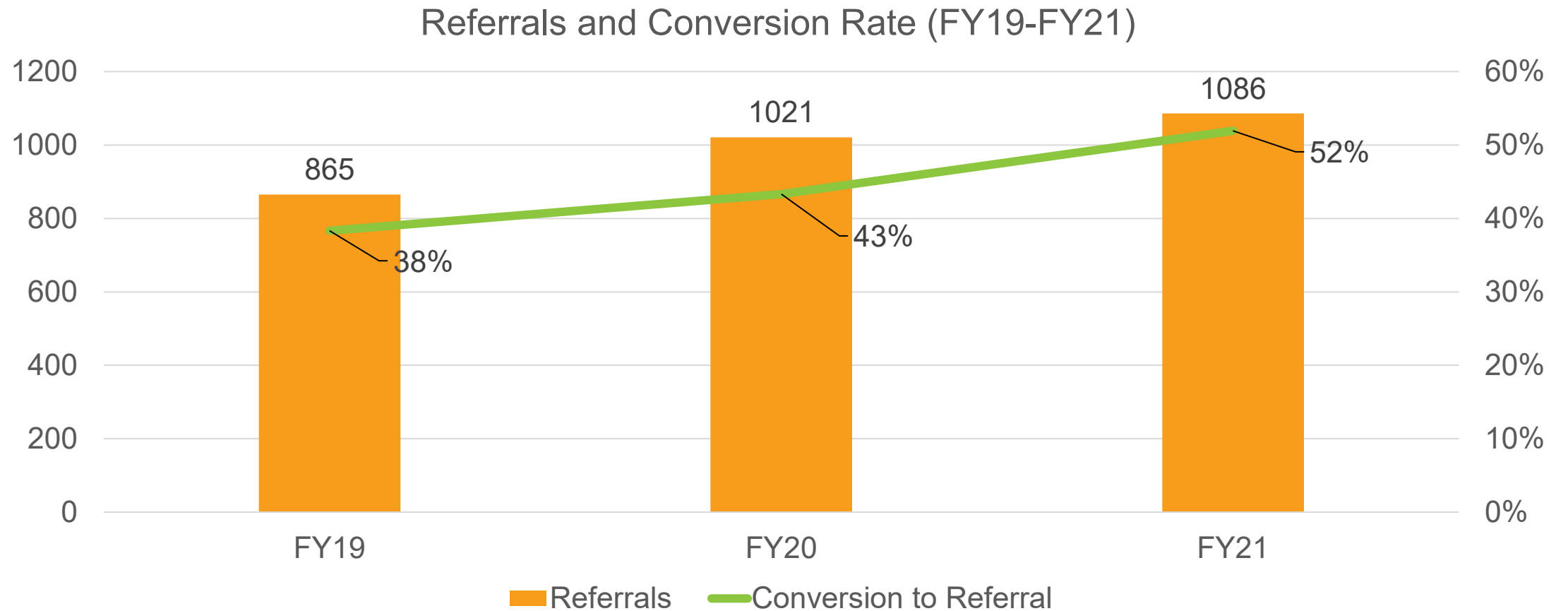
<i>Metrics from HMIS</i>	<b>FY2020</b>	<b>FY2021</b>
<b>Persons contacted:</b>	4,005	3,230
<b>Total new persons contacted:</b>	3,381	2,686
<b>Number of active, enrolled PATH status during time-period:</b>	2,187	1,986
<b>Number of new persons who became enrolled in PATH:</b>	1,746	1,620
<b>Individuals receiving PATH Case Management:</b>	1,747	1,547
<b>Number of Referrals to Community MH services</b>	1,092	996

Path enrollees must be currently homeless and living with severe mental illness

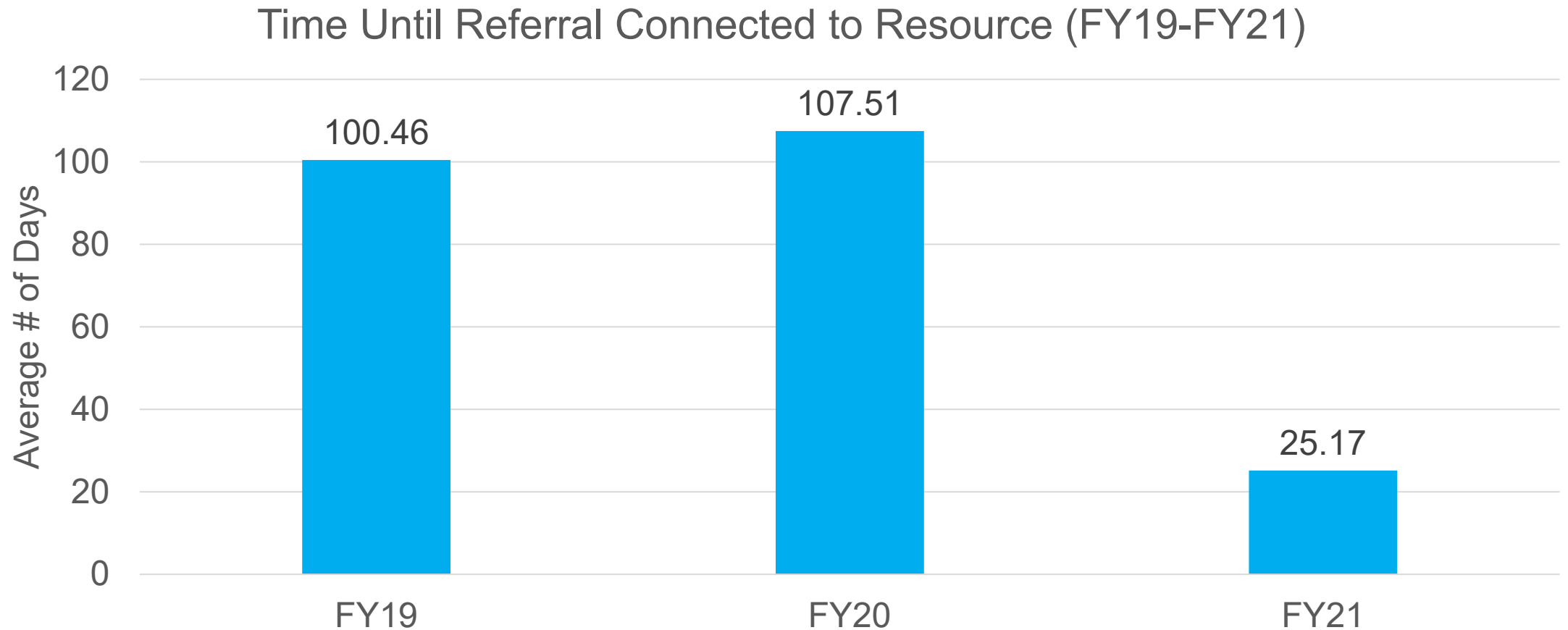
# 3Y Comparison: Surveys and Eligibility Rate



# 3Y Comparison: Referrals and Conversion Rate



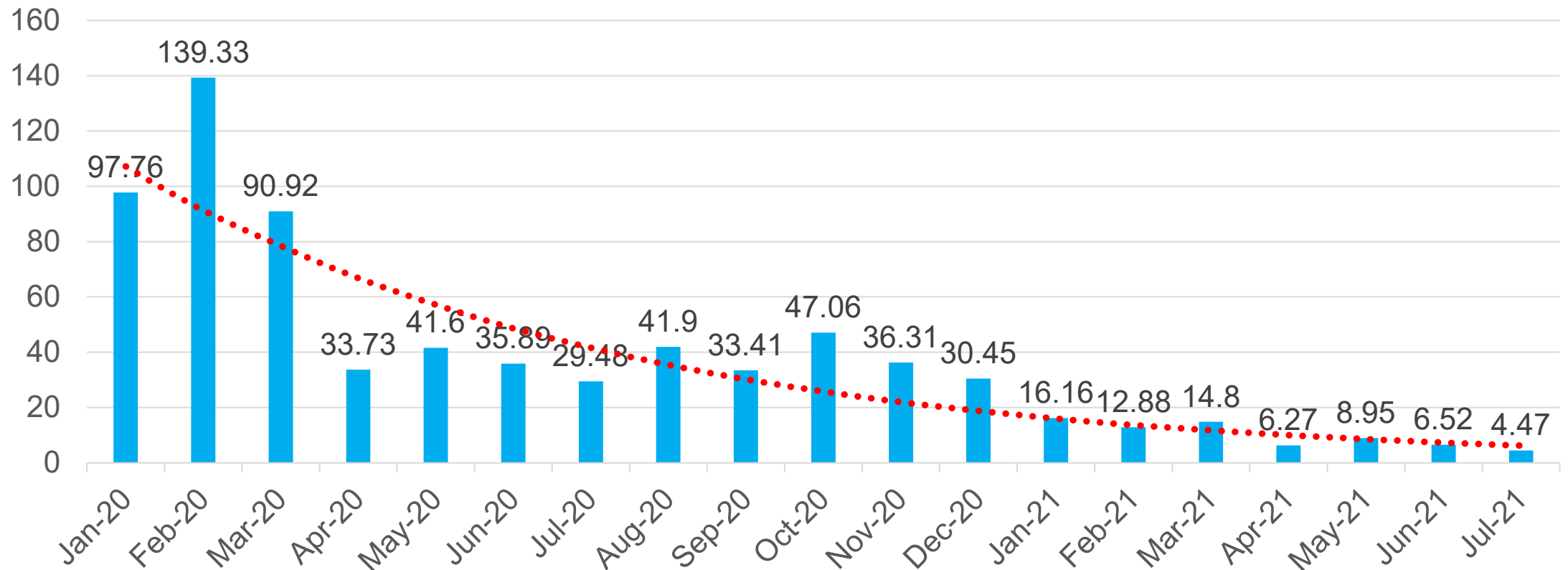
# 3Y Comparison: Referral Completion Timeframe



# Average Time for Referral Completion

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***From more than 12 weeks to almost 1 week – that’s more than 90% faster and over 12x as fast***

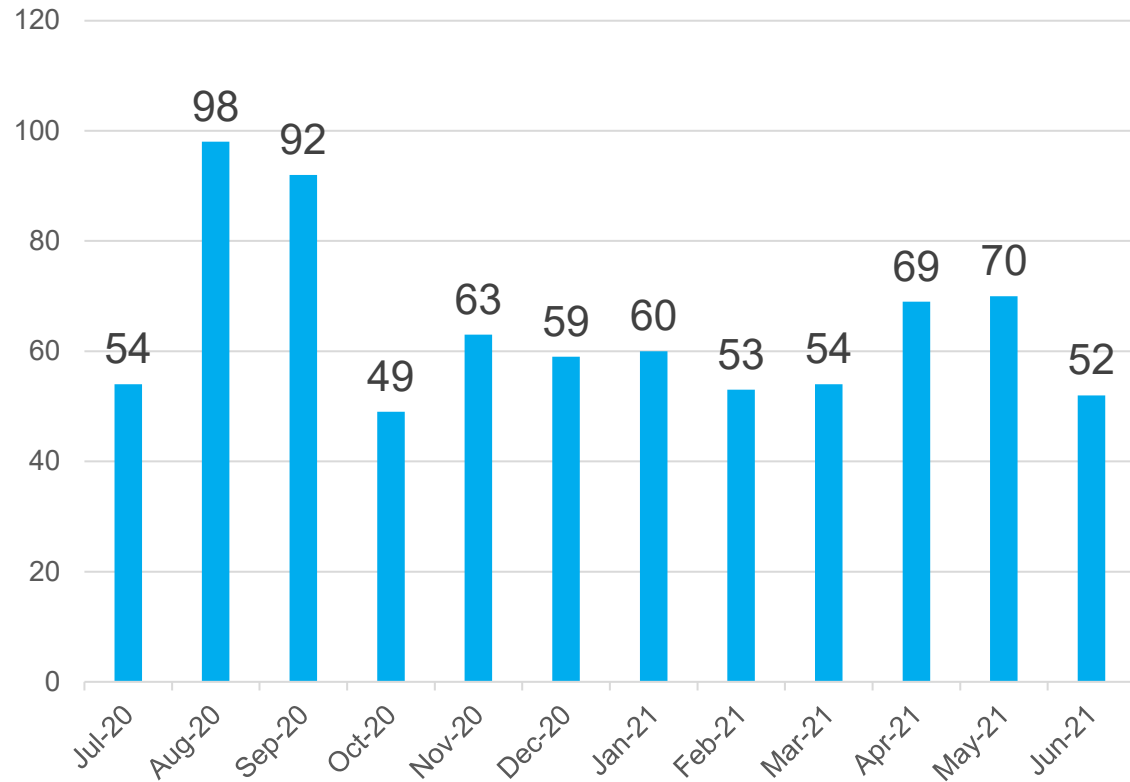
Until Referral Completion



# Conversion from Housing Referral to Voucher

Vouchers Issued in FY21: 765

NTPs Issued (FY2021)

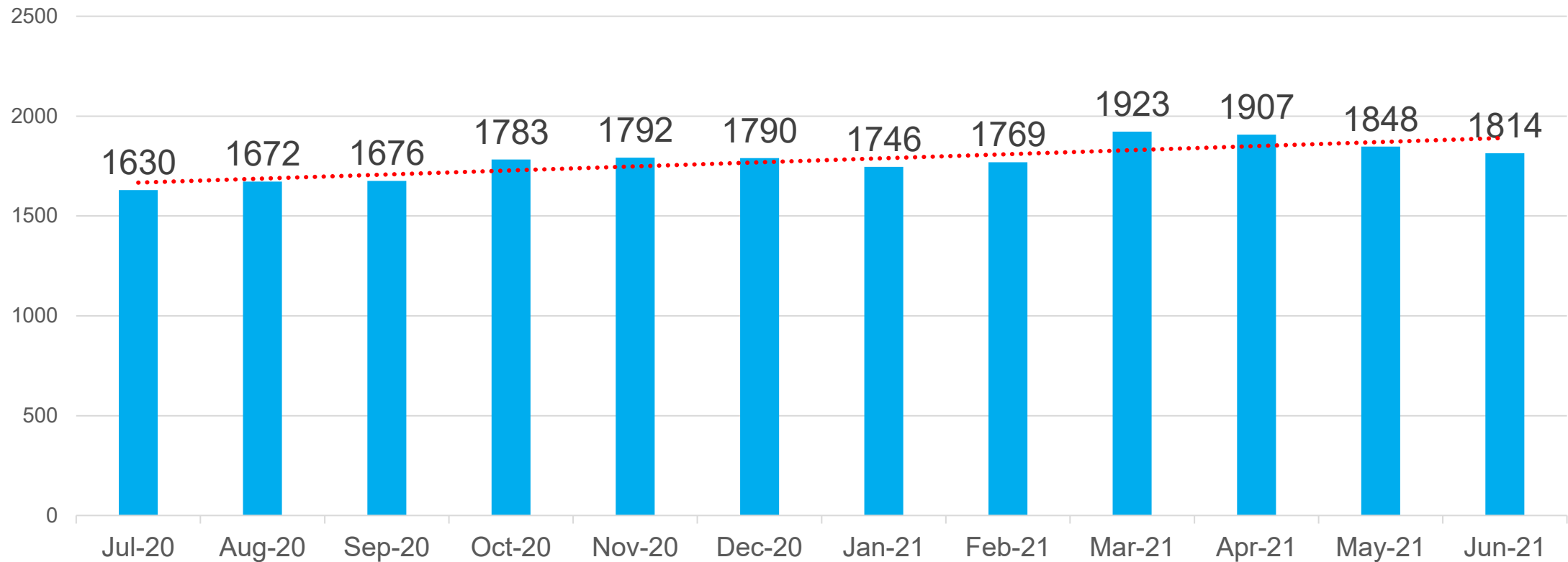


**3 out of 4** referrals to GHVP approved for a voucher



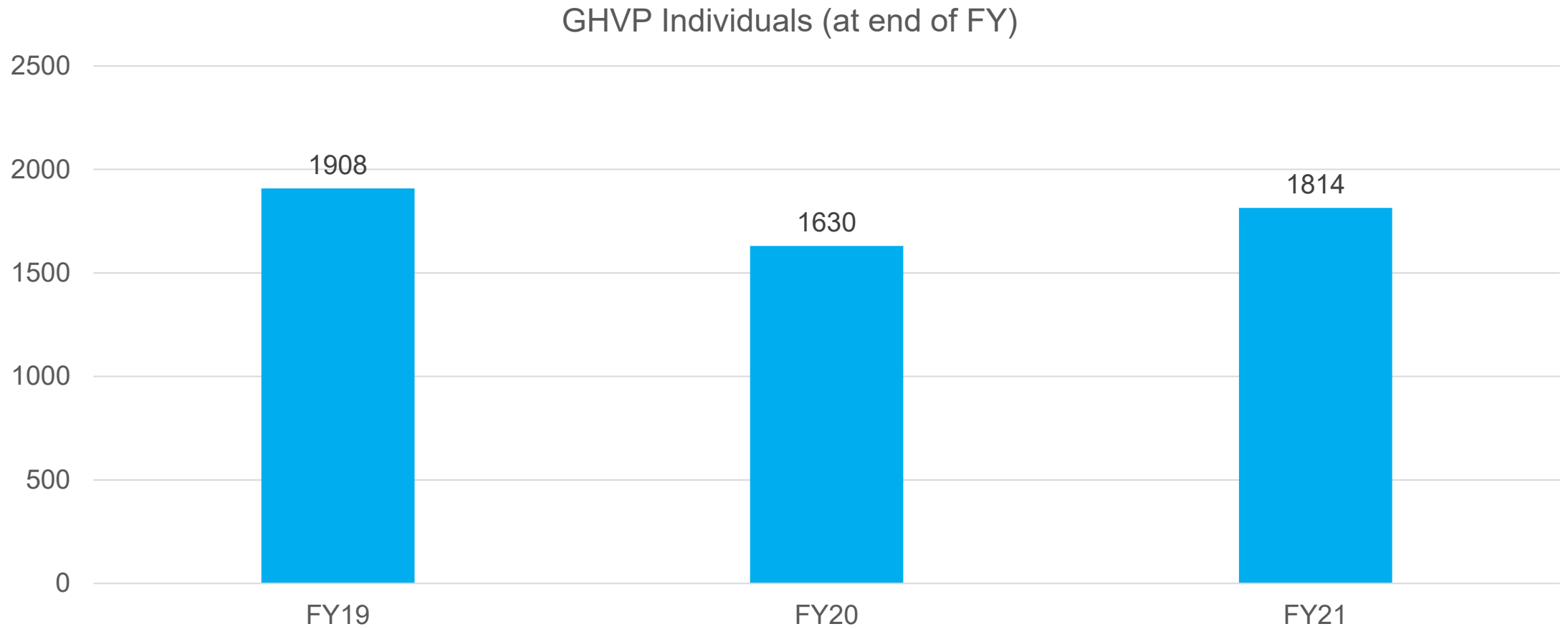
# Individuals in the Georgia Housing Voucher Program

**GHVP Participants (as reported monthly)  
FY21 (July 2020 - June 2021)**





# 3Y Comparison: Active Participants



# Conversion from Voucher to Housing

**Only 1 out of 4 GHVP vouchers are converted to housing**

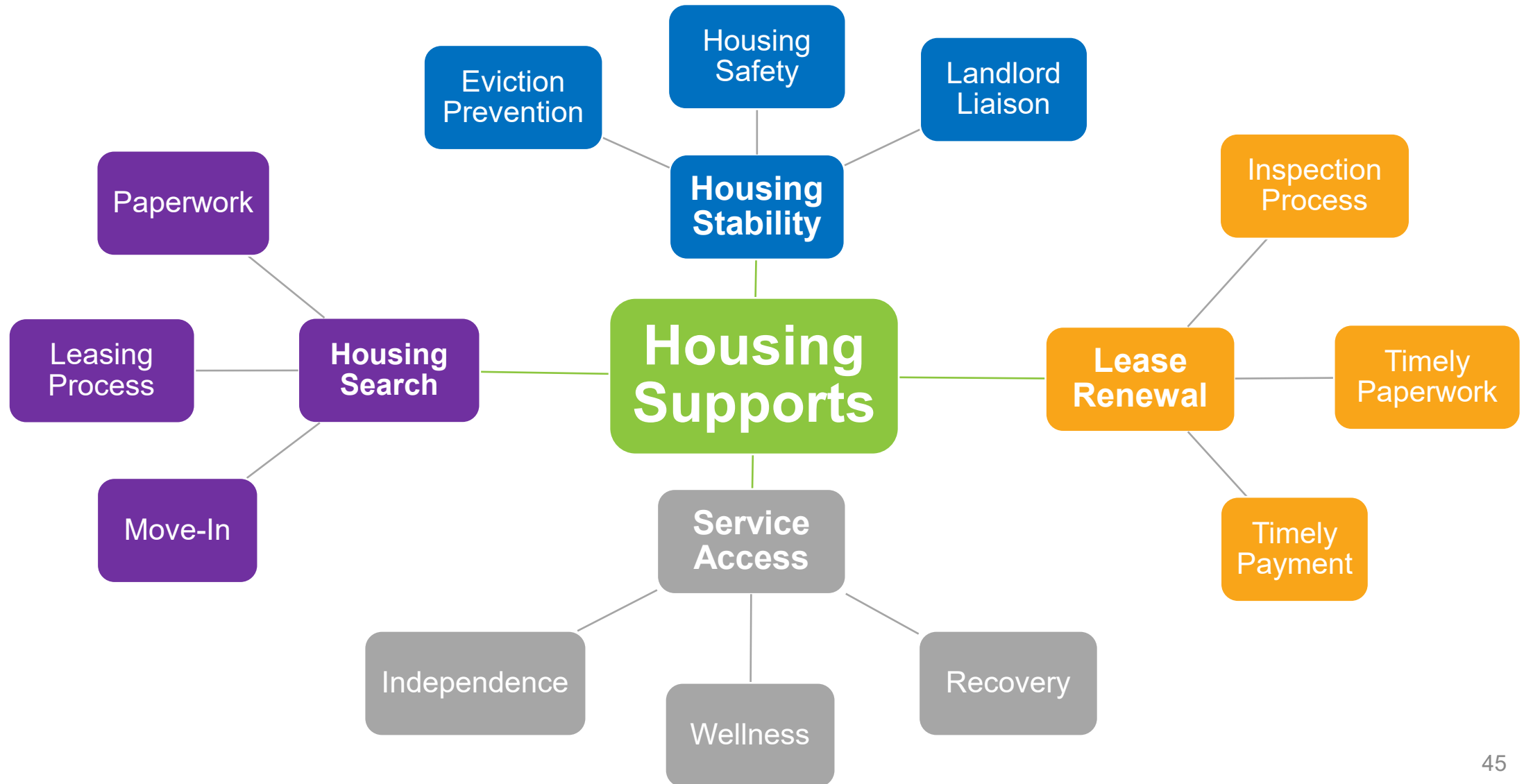


# FY19-21 Comparison Data Table

<b>Fiscal Year Comparison</b>	<b>FY19</b>	<b>FY20</b>	<b>FY21</b>
NSH Surveys conducted	5,187	4,613	3,370
Eligible Individuals	2,273	2,352	2,091
Survey Eligibility/Efficiency Rate	44%	51%	62%
Referrals	865	1,021	1,086
Conversion to Referral	38%	43%	52%
Length of Time to Submit Referral Until Referral is Connected to Resource (GHVP, DCA, other)	17.07	18.05	15.2
GHVP Housed Individuals (end of FY)	1,908	1,630	1,814

# Housing Support Program Overview and Implementation Plan

# Need for Housing Support Program



# DBHDD Permanent Supportive Housing



# Housing Support Program SH System Phases

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# Housing Support Program Update

- **Purpose:**

- Seeks to ensure **all** GHVP enrollees will have basic housing supports to promote housing stability and success of program and participants.

- **Progress:**

- Pilot conducted, program designed, and new specialty service created.
- Providers secured in 5 out of 6 regions for Phase 1 of rollout.
- Providers trained on GHVP, preparing for referral readiness.

- **Planned:**

- Statewide network ongoing trainings in Housing First and Recovery Oriented Systems of Care principles and strategies.



# Housing Support Program Priorities

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Supporting individuals in:

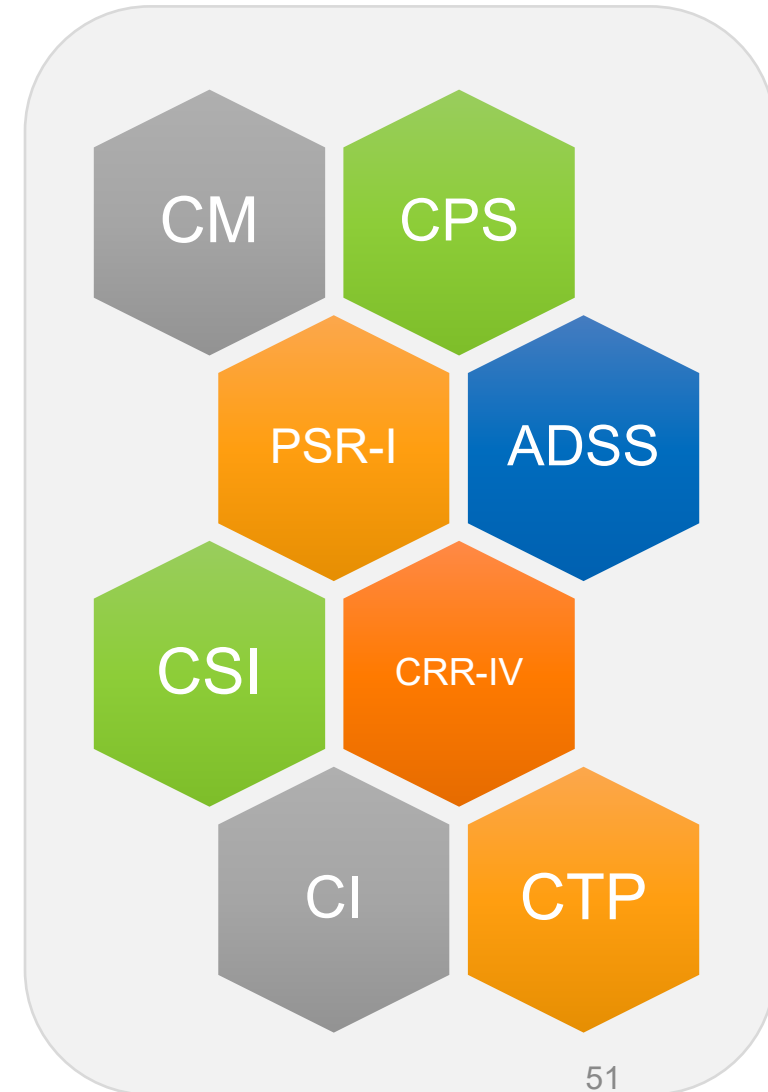
1. Recovery, wellness, and independence.
2. Obtaining safe housing.
3. Remaining stably housed.
4. Transitioning to other permanent housing programs.

# Housing Support Program Activities (a snapshot)

- Enroll new program entries upon their referral approval
- Support individuals in their search for GHVP housing.
- Effectively engage and enroll existing housed program participants
- Conduct wellness visits for all housed Individuals.
- Serve as Individual's Bridge Funding provider.
- Coordinate/collaborate/cooperate with other system providers
- Developing/maintaining relationships with properties.
- Support application for SSI/SSDI benefits, Medicaid, etc.

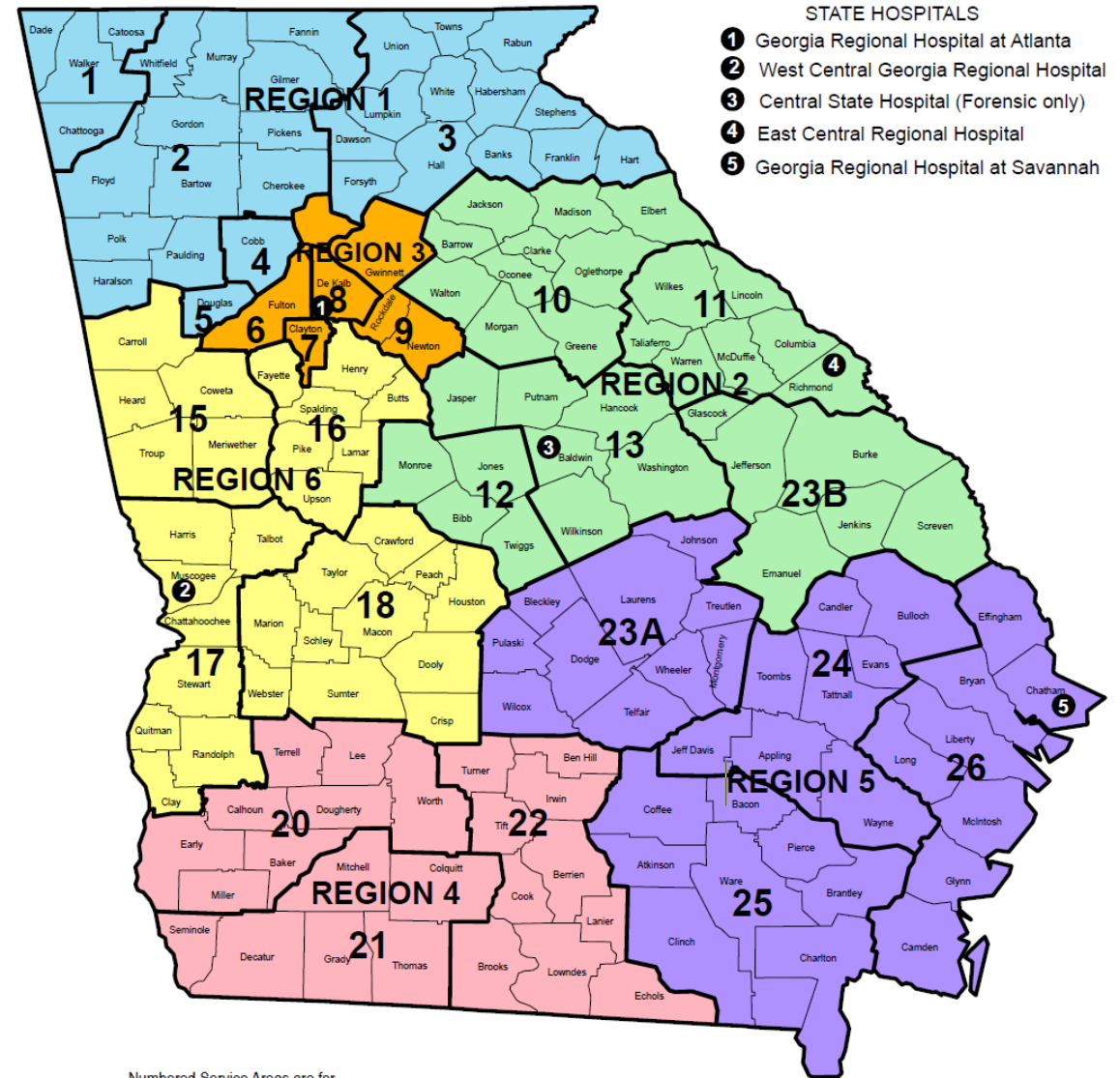
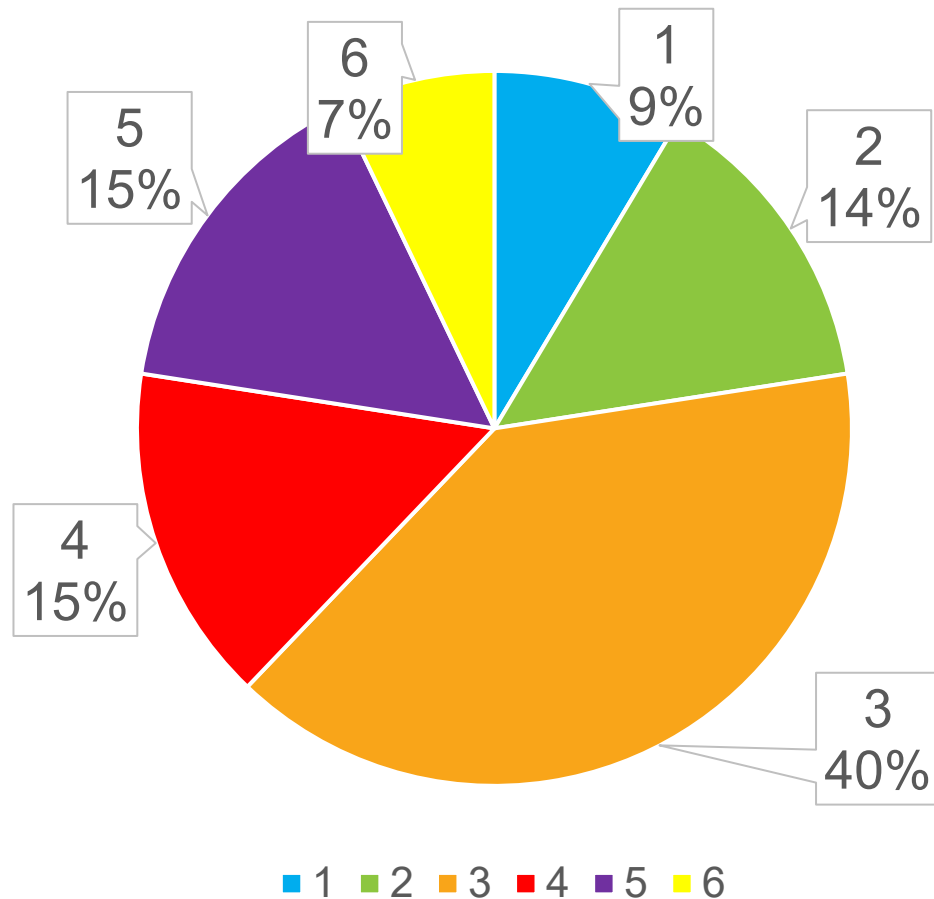
# Housing Support Medicaid-Billable Activities

- Combination of unbundled Medicaid-billable services will make up the program.
- Providers can bill for the following:
  - Case Management (CM)
  - MH and/or SUD Peer Supports (PS)
  - Psychosocial Rehabilitation – Individual (PSR-I)
  - Addictive Disease Support Services (ADSS)
  - Crisis Intervention
  - Community Support – Individual (CSI)
  - Community Residential Rehabilitation (CRR-IV)
  - Community Transition Planning (CTP)



# How do we achieve statewide coverage?

Current GHVP participants: **1814**  
 (as of September '21)



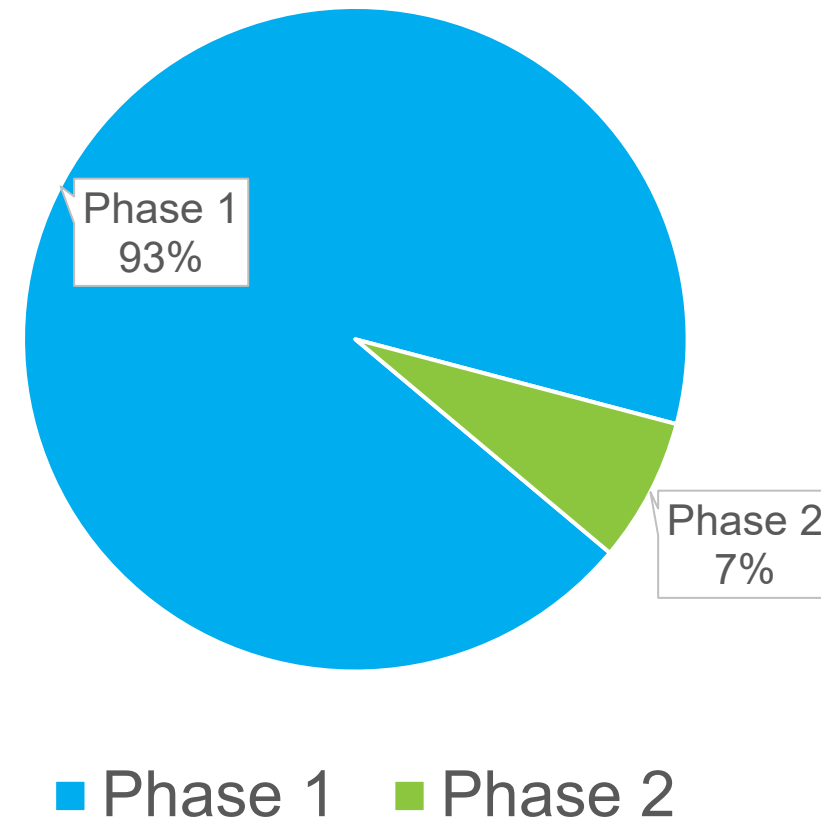
# Statewide Landscape for Implementation

Region	Region Total	Expired Docs	% w/ expired documents	# not in services	% not in services
1	147	41	28%	52	35%
2	241	57	24%	43	18%
3	749	367	49%	367	49%
4	286	130	45%	77	27%
5	290	134	46%	78	27%
6	128	17	13%	25	20%
<b>Total</b>	<b>1841</b>	<b>746</b>	<b>41%</b>	<b>642</b>	<b>35%</b>

# Housing Support Program Implementation

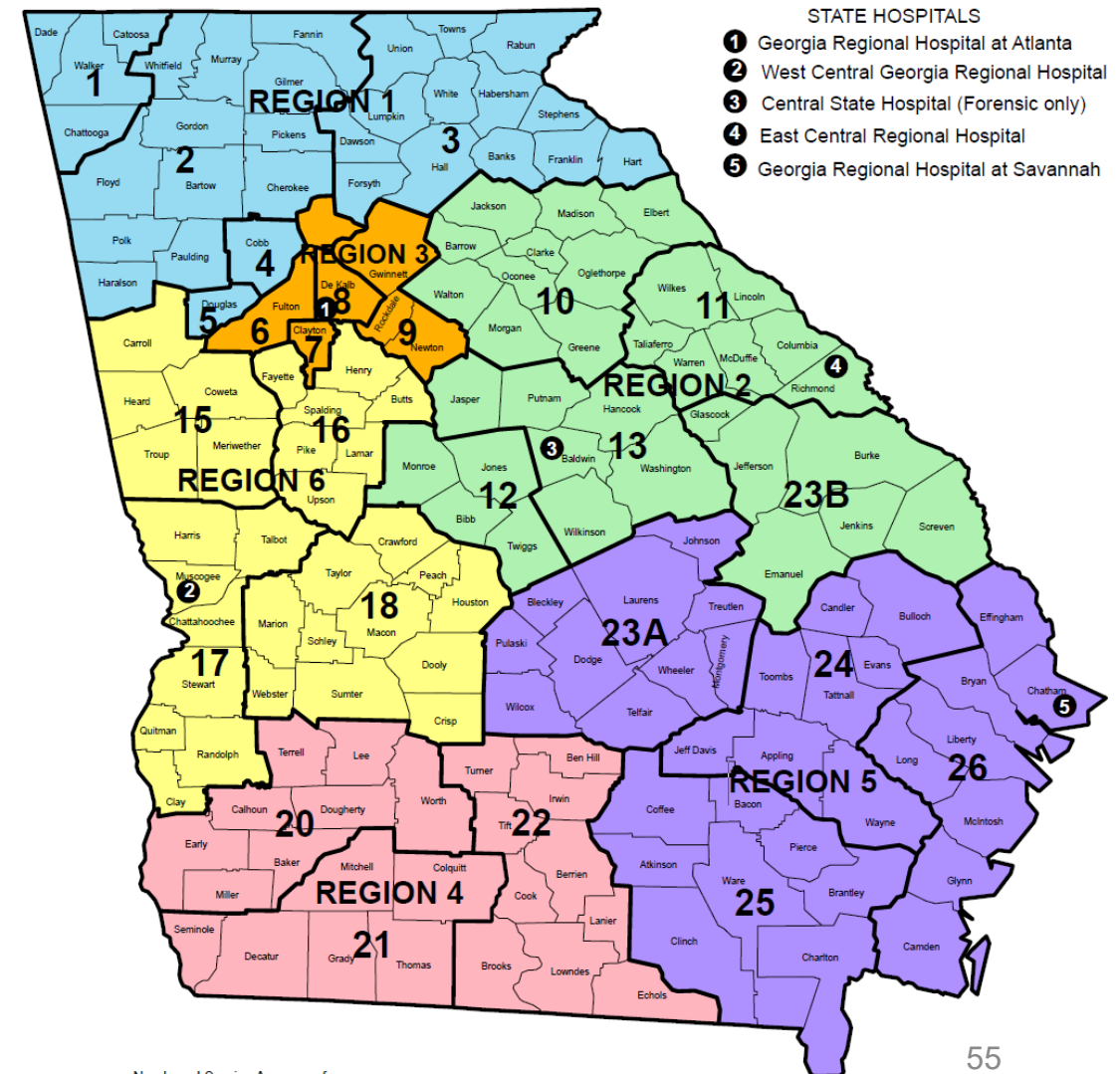
- **Phase 1 – 93%**
  - Regions:
    - 1, 2, 3, 4, and 5
- **Phase 2 – 7%**
  - Region 6
  - Target Launch:
    - July 2022

Housing Support Program Rollout



# Housing Support Program Providers

- Region 1 – 9% - North Georgia
  - Highland Rivers
- Region 2 – 14% - East Georgia
  - Advantage Behavioral Health
- Region 3 – 40% - Metro Atlanta
  - Assertive Community Recovery (ACR)
  - View Point Health (VPH)
  - Step Up on Second
- Region 4 – 15% - South Georgia
  - Legacy - Behavioral Health Services of South GA
- Region 5 – 15% - Coastal Georgia
  - Step Up on Second



Numbered Service Areas are for identification purposes only.

# DBHDD Housing First + ROSC Training Program

- **DBHDD Housing First Training Program** to be conducted by Pathways Housing First Institute and Dr. Sam Tsemberis
- Contractual partnership includes:
  - Training program for all GHVP Providers
  - Technical Assistance for Housing Support Program implementation
  - Consultation for DBHDD
  - Development of a GHVP program manual
  - Fidelity Monitoring Visits to Housing Support Program providers
- **Recovery Oriented Systems of Care Training Program (ROSC)**
  - Phase 1: Internal team seminars completed.
  - Phase 2: Provider network seminars in planning stage.



# Housing First, Person-Centered Approach

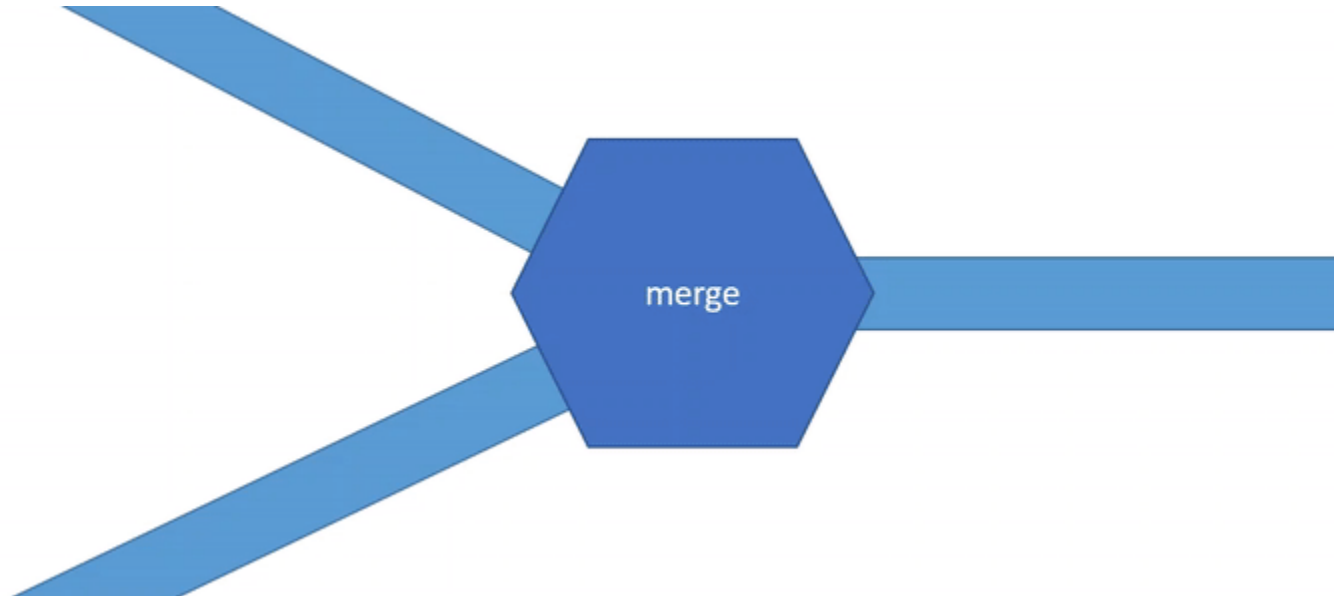
Sam Tsemberis, Ph.D.

Juliana Kitten, LCSW

Pathways Housing First Institute

# DBHDD Housing Support Program

2 TYPES OF REFERRALS → 1 MISSION



# Program Principles

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1. Consumer choice

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2. Separation of housing and services

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3. Services array to match client needs

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4. Recovery focused practice

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5. Community Integration/Social Inclusion

# Service Choice?



"I'M SORRY. WHAT OTHER OPTIONS ARE THERE?"

Staff: "The client said no"

# Whose perspective do we see things from?

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## Low choice (but best intentions)

“...what we're really saying is, 'How do I see something from [the client's] perspective to get their buy-in and then reframe it?' That's all it is - **reframing it in a way that's digestible and palatable for [the client]. And so, yeah it's manipulation**, but we believe that we're doing it with the best intentions.”

## High choice

"I spend a lot of time **helping [staff] look at the perspective of the [client], and then helping [staff] move that way instead of what we think is the best thing for them...**"

# Choice and Active Engagement

- Engagement requires **active participation** of staff
- “Refusing to see staff” is not a choice
- Intensity of engagement depends on client’s tolerance and staff ability to join with client
- Staff is responsible for engagement for housed and homeless referrals



*Active not always mutual engagement*

# Choice and Assertive Engagement

- Clear description of program services
- Suggest sequence, offer options
- Person Centered - not treatment as usual
- When the client says no
- Balance assertive engagement with honoring client choice



Chronicle / Mike Kepka

# Why separate housing and support?

## FOR THE GROUP THAT IS HOMELESS

- Immediate access without requiring treatment or sobriety
- HSP allows for program engagement before completing Individual Service/Treatment Plan
- Harm reduction approach
- Continuity of support: relocation, hospitalization, or incarceration
- Distinguish between services, support, & treatment





# Harm Reduction



A perspective on treatment that includes a set of **practical** strategies to **reduce the negative consequences** of drug use (food, relationships, finances), that incorporates a spectrum of strategies from safer use to abstinence.

-The Harm Reduction Coalition

[reduce magnitude, impact, frequency, quantity, any small step is a step in the right direction]

Also includes substitution of positive behaviors or practices for negative ones

## Balancing client initiative and provider responsibility



**Restrictive / Overprotective**



**Laissez-Faire**

# Harm Reduction: Passive Acceptance vs. Active Support

## PASSIVE:

- We keep trying, not giving up on people, and I show 'em that, you know, **when they're ready that, you know, we're here to help you as much as we can.**
- Waiting for readiness for abstinence; reliance on referrals to mainstream substance use treatment if client willing to accept

## ACTIVE:

- when I do a little digging, the [clients often] don't actually have any kind of harm reduction tools or strategies. **So, it's really implementing what it means to have strategies to reduce the harm.** And that's where the rubber meets the road....for one person, he's a poly-substance user--so he drinks and does [other illicit substances]. **And it was really looking at what's the most problematic for him. And the most problematic was the drinking. The drinking leads to a lot of frenzied encounters and a lot of hospitalizations.** We're going to talk about the other drugs, but that's actually what we're going to focus on rn is the drinking. **What are the ways we can minimize the problems with the drinking?**
- Supporting clients to identify problematic use and develop strategies to reduce harm

# Support includes assistance to choose, get, keep housing

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- Assist with housing search
- Transport clients to see properties
- Representation to landlord
- Landlord liaison



# Teams Match Services to Needs

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## **Use Client Acuity & Adjust Quickly and Flexibly**

Frequency of visits & contacts

Provide on-call services

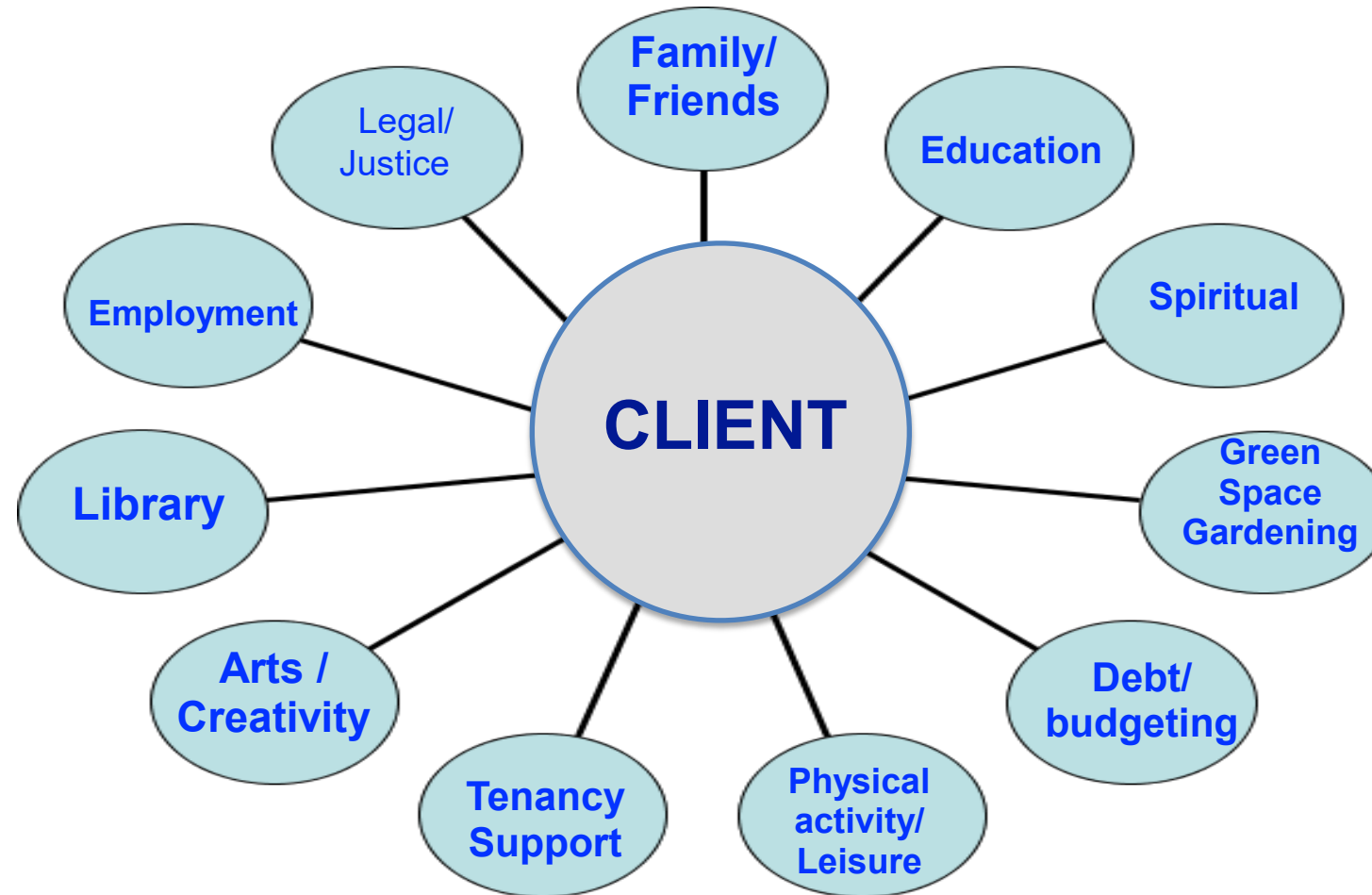
Develop crisis or WRAP plan – contact in case of emergency

Additional services through brokerage or community connections

e.g., of holistic approach is social prescribing

# Matching Services to Client Needs

*“Whatever it takes”*



Most valuable service may not be defined by the Medical service codes

# Important *TO GO Beyond Services*

What is important to a person includes those things in life which help us all to be satisfied, comforted, and content.

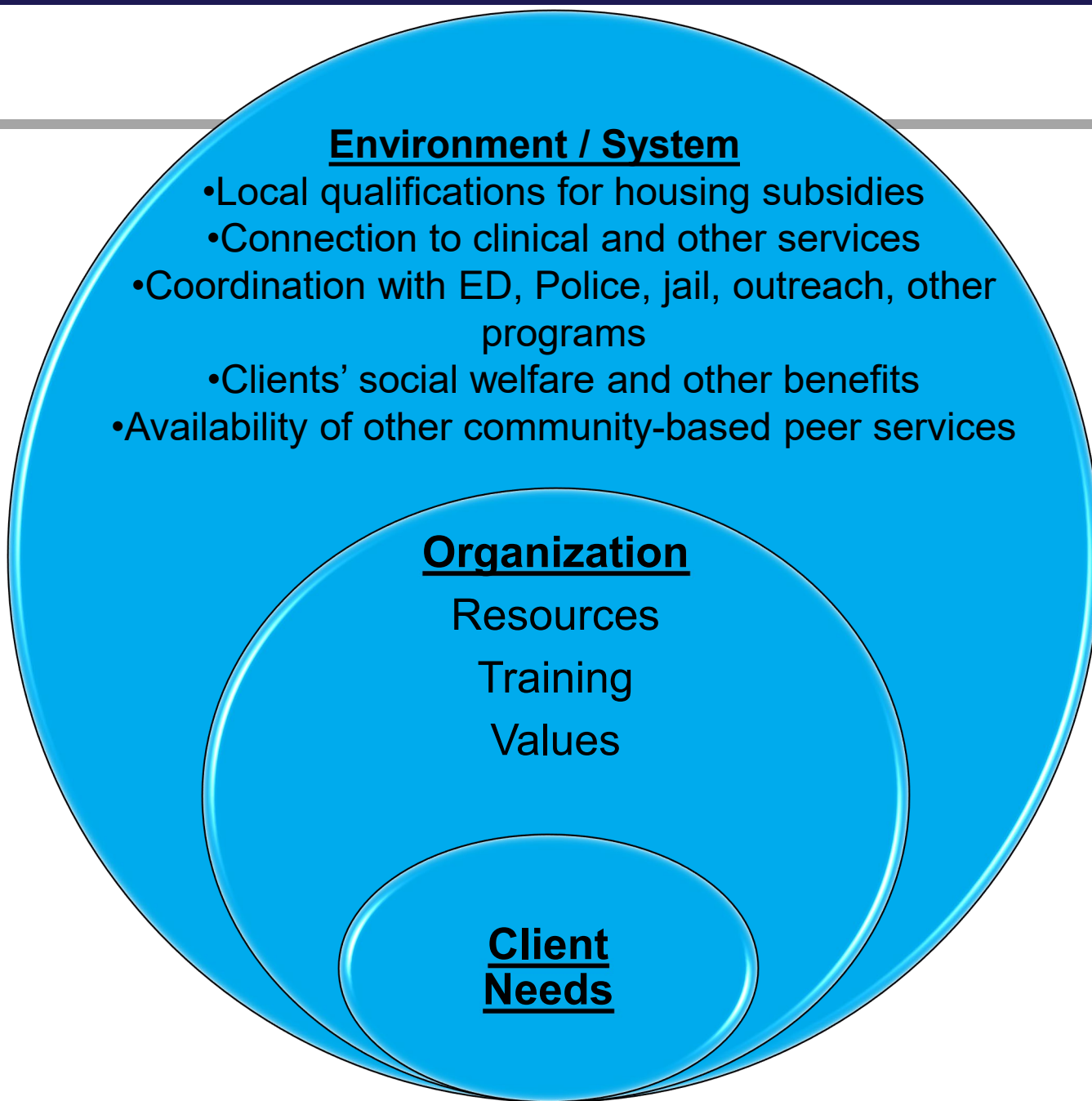
- It includes:
  - Being in a relationship
  - Status and control (money and job)
  - Things to do
  - Rituals or routines/places of worship
  - Comfortable and healthy pace of life
  - Things to have
  - People to see and places to go that give us joy

## THINGS YOU CAN'T BUY IN STORES

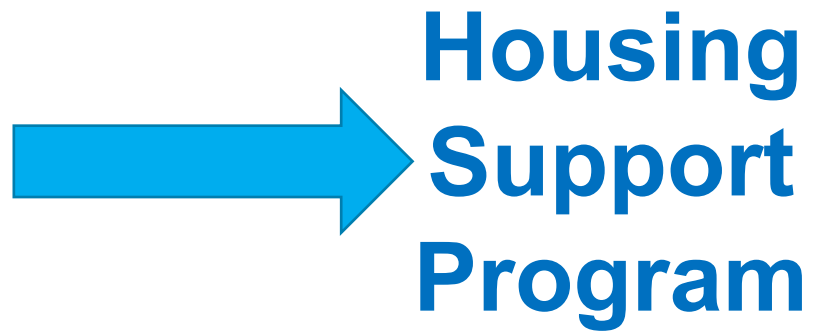


PERSONAL MEDICINE

Pat Deegan, PhD



# Multi-Level Connections And Communications





# Principles of Recovery Practice

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People are more apt to change positively when they:

- Are in a positive relationship
- Set their own goals
- Learn skills
- Receive support
- Hold positive expectations & hope for the future
- Believe in their self-efficacy

# Recovery Focused Services

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Just as important as what you do is how you do it

Convey messages of hope in every interaction:

- “I care about your well-being”
- “I believe in you”
- “Life will get better”

Client determines pace and sequence of recovery

# Recovery Focused Services: Framing Program Goal

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## **Low recovery orientation**

"Our main goal is really to keep them from going to jail or getting back in the hospital."

## **High recovery orientation**

"...people are people. We're here to help them in their quality of life and to be what they want to be."

- Even if the system is focused on lowering costly utilization of services, recovery-oriented programs manage to keep the focus on the individual client, their goals, and quality of life.

# Staff Owns Engagement and Outcomes Using Core Competencies



- Person centered care
- Harm reduction
- Trauma informed care
- Motivational Interviewing

# Team Approach

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- “Everybody’s responsible for everybody”
- Shared sense of responsibility – in program, in community, in region...
- Shared sense of mutual support for each other
- Communication, communication, communication
- Team meetings

# Community of Practice

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- Understand current practice & make improvements
  - How are services being delivered?
  - How are staff roles understood and enacted?
- Goal is to maximize outcomes
- Learn about effective ways to apply values & principles

# Next Steps

# Next Steps for Housing Support Program

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1. Get Excited
2. Get Ready
  - Regional Introduction Meetings
3. Get Growing
  - Housing First Training Program
  - Recovery Oriented Systems of Care Training Program



# HSP Introduction Regional Meetings

- Region 1
    - 10/21 at 10 AM
  - Region 2
    - 10/18 at 10 AM
  - Region 3
    - 10/21 at 12 PM
  - Region 4
    - 10/18 at 12:30 AM
  - Region 5
    - 10/21 at 1:30 PM
- Meet the HSP Provider(s)
  - Understand Expectations
  - Opportunity for Q&A



# BE D·B·H·D·D

Georgia Department of Behavioral Health & Developmental Disabilities

